City of Redondo Beach
General Plan Advisory Committee
Meeting #21 | December 11, 2019

General Plan Update
Draft Open Space & Conservation Element

Agenda

• Opening Remarks
  • Call to Order
  • Roll Call
  • Salute to Flag
• Approval of the Order of Agenda & Consent Calendar
• Public Comment (Session 1)
• Announcements & Updates (Staff and Consultant team)

continued next slide
Agenda (cont’d)

• Draft Open Space & Conservation Element
  • Presentation
  • Large Group Discussion
• Legislative and Regional Housing Needs Assessment (RHNA) Update
• Next Steps
• Public Comment (Session 2)
• GPAC Referrals to Staff
• Adjournment

Public Comment
Session 1
Announcements and Updates

- LHMP
  - Was review by the Public Safety Commission Meeting to review on October 21, 2019
  - Public comment period ended on October 31, 2019
  - City Council will review document early in 2020
  - Following City Council review, LHMP will be sent to Cal OES and FEMA for approval

- AACAP public meeting early 2020
- Safety & Noise Elements will kick off first quarter of 2020

Purpose of the Meeting

- Review of Draft Open Space & Conservation Element
  - Did we get it right?
  - Is there anything that should be added or refined?
  - Discuss substance tonight
  - Reach GPAC consensus on the ideas in Element generally and any proposed changes
Overview of progress

• Next Steps for the Open Space & Conservation Element:
  • Incorporate GPAC revisions
  • Develop Implementation Actions
  • Forward Draft Element (with GPAC revisions) & Implementation Actions to Parks Commission for review
  • Incorporate Parks Commission revisions
  • Present updated element to the public along with Land Use Element, and Safety Element
  • Forward to Planning Commission & City Council along with Land Use Element, Safety Element, and Noise Element

Elements & Implementation

• Elements. The Elements of the General Plan contain Goals & Policies.
  ▶ Goals. Statements of desired future conditions, regarding a particular topic in the community, toward which effort and use of resources are directed.
  ▶ Policies. Statements that guide decision-making and specify an intended level of public commitment on a subject.
    ▶ If the City is faced with a decision on this subject, here is the policy the City would follow.
  • Implementation. Will be a complementary, but separate document that contains implementation actions for each Element that is being updated.
    ▶ Implementation Actions. Individual steps taken to implement one or more policies.
      Examples of Implementation Actions include:
      ▶ Improving a specific park
      ▶ Developing a public outreach program
      ▶ Evaluating project feasibility
      ▶ Installing bike racks and bike storage facilities
      ▶ Administering a grant program
  ▶ The Implementation Actions for the Open Space and Conservation Element will be reviewed by the Parks Commission.
Draft
Open Space & Conservation Element

Part One
Open Space
Overview

This section of the Element provides guidance for the long-term preservation and enhancement of active, passive, and undeveloped open space throughout the City.

Open Space & Recreation Considerations

- Relationship to Blue Zones
- Defining Open Space (Parks, Coastal Open Spaces, Public Spaces, and Other Green Spaces)
- Need for New Acreage
- Resident Proximity to Parks
- Amenities, facilities, and programs that meet the needs of the public
- Adapting facilities and programs to changing community needs
- How parks are funded
Open Space & Recreation

Existing Conditions

Existing Open Spaces & Rec. Facilities
Existing Parkland Ratio

The ratio of:

Existing park acres per 1,000 residents

- Standard measure to determine park needs
- Used in state laws to set limits on how much parkland a City can require a developer of a new residential subdivision to dedicate to the City (or pay an equivalent fee)

Parkland Standard

The City’s target ratio of:

Park acres per 1,000 residents

- Used in state laws to determine how much parkland a City can require a developer of a new residential subdivision to dedicate to the City (or pay an equivalent fee)
- Used by City for planning and prioritization
The Quimby Act

• Maintains existing ratio of parks to people
• Does not typically yield enough land or revenue to increase the amount of parkland per resident
• **The City's existing ordinance requires 3 Acres per 1,000 people**
• As new sites are acquired, and additional funding is obtained, **the City aspires to amend its ordinance to require 5 Acres per 1,000 people**

**The Quimby Act allows:**
• The City to require a dedication of land (or equivalent fee) from developers of new residential subdivisions.
• The dedication requirement is based on the City's parkland standard.

**The maximum parkland standard allowed is:**
• 3 acres per 1,000 residents
  **UNLESS**
  • The City's existing parkland ratio is greater than 3 acres per 1,000 residents
  **IN WHICH CASE**
  • The City may set a parkland standard of:
    5 acres per 1,000 residents

Calculating Existing Parkland Ratio

**What parks and beaches are COUNTED in the existing parkland ratio?**

<table>
<thead>
<tr>
<th>PARK &amp; BEACH ACRES</th>
<th>171.7 Acres</th>
</tr>
</thead>
<tbody>
<tr>
<td>All Regional Parks (3)</td>
<td>22.2 Acres</td>
</tr>
<tr>
<td>All Community Parks (5)</td>
<td>59.5 Acres</td>
</tr>
<tr>
<td>All Neighborhood Parks (9)</td>
<td>15.1 Acres</td>
</tr>
<tr>
<td>Active Parkettes (15)</td>
<td>3.1 Acres</td>
</tr>
<tr>
<td>Active ROW Parks (1)</td>
<td>14.6 Acres</td>
</tr>
<tr>
<td>Beaches</td>
<td>54.9 Acres</td>
</tr>
<tr>
<td>Esplanade</td>
<td>2.3 Acres</td>
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</table>

**What is NOT COUNTED toward the existing parkland ratio?**

<table>
<thead>
<tr>
<th>OTHER OPEN SPACE ACRES</th>
<th>87.7 Acres</th>
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<tbody>
<tr>
<td>The Pier</td>
<td>5.0 Acres</td>
</tr>
<tr>
<td>King Harbor¹</td>
<td>48.0 Acres</td>
</tr>
<tr>
<td>SCE ROW²</td>
<td>34.0 Acres</td>
</tr>
<tr>
<td>Misc. Green Spaces (sumps, etc.)</td>
<td>0.7 Acres</td>
</tr>
<tr>
<td>Plazas</td>
<td>n/a</td>
</tr>
<tr>
<td>Public Schools</td>
<td>n/a</td>
</tr>
</tbody>
</table>

¹: Acreage includes harbor waters
²: Acreage does not include the active ROW park (14.6 acres), Dale Page Park (1.2 acres), or the portion of the ROW that is used as an off-leash dog area within Dominguez Park (6.0 acres)
Existing Parkland Ratio vs. Parkland Standard

How much park & beach land do we have for each resident?

<table>
<thead>
<tr>
<th>PARK &amp; BEACH ACRES</th>
<th>POPULATION</th>
</tr>
</thead>
<tbody>
<tr>
<td>171.7</td>
<td>66,866</td>
</tr>
</tbody>
</table>

Current Parkland Standard: 3 acres of parkland per 1,000 residents
Aspirational Parkland Standard: 5 acres per 1,000 residents.

- Existing parkland ratio falls below 3 acres of parkland per 1,000 residents.
- City would need to add approx. 30 acres of parkland to achieve 3 acres per 1,000 residents (given current population)
- City would need to nearly double existing parkland to achieve 5 acres per 1,000 residents

1 Population based on existing land use inventory and calculations for existing population used in the buildout projections for the proposed Land Use Plan.
GPAC Input

Meeting 1 Homework (likes & dislikes)
GPAC submitted 49 photos and comments related to Open Space and Recreation

LIKES
- Parks in otherwise built-out areas
- Beach and ocean views ("a place by the sea")
- King Harbor
- Farmers markets
- Full size parks, parkettes, playgrounds, Wilderness Park, Dog Park, multi-purpose trails

DISLIKES
- Underutilized spaces
- Limited park hours
- Using parkland as a parking lot
- Park safety and maintenance

Community Input

Online Community Survey (Summer 2018 - 664 Responses)

Priorities for traditional park spaces:
1. Add general open park space (grass/turf areas)
2. Provide new amenities to meet the changing needs of residents (pool, bandshell, community gardens, play equipment for 0-6 year-olds, soccer fields)
Community Input (cont’d)

Online Community Survey (Summer 2018 - 664 Responses)

Priorities for other public spaces / recreational elements:
1. Improve existing sidewalks & bicycle facilities
2. Trails (the SCE ROW)
3. Access to beaches
4. Plazas & public art

Note: Vistas / viewpoints were also identified as priorities, but they are not addressed in this Element. Vistas / viewpoints are addressed in the Local Coastal Program, the Harbor / Civic Center Specific Plan, and Measure C.

Evaluating Park Needs Criteria

1. Quantity of parkland (acres)
2. Location and access (traveling to parks)
3. Quality of facilities (facilities that meet community needs)
Quantity of Parkland
Priorities of Draft Element

- Increase the quantity of parkland in the City
  - Aspire to 5 acres per 1,000 residents
  - Create public spaces as a secondary option to augment park facilities (not a replacement for parkland)

Increasing Parkland Acres

A Layered Approach, including:

1. Acquire new land
   - Large Sites (AES Power Plant, SCE ROW)
   - Small Sites (Play fields, Parkettes)
2. Leverage school sites (establish joint-use agreements with the School District)
3. Leverage public and quasi-public land
   - Create Streetlets, Public Plazas, & dual-use public infrastructure areas (sumps)
   - Enhance the public realm through urban greening (prioritize along non-vehicular routes to parks & recreational facilities)
4. Public-Private Open Spaces
   - Public access to recreational facilities on private property (Waterfront opportunities such as the promenade near Shade Hotel, skatepark at Galleria, pedestrian pass-throughs, etc.)
Location of Parkland
Priorities of Draft Element

• Provide new facilities and enhance existing facilities in under-served areas of the City
  • Aspire for every resident to live within walking distance of a park

Location of Parkland

Can residents walk to our parks & beaches?

87% of residents live WITHIN WALKING DISTANCE of a park or beach counted toward the existing parkland ratio

Distribution of park sites serves most residents
…so what’s Redondo’s Challenge?

• The distribution of park acreage relative to the population.
• The distribution of amenities relative to the population.

Walking Distance Defined

• 10-minute walk to a regional park, community park, neighborhood park, or beach.
• 5-minute walk to a parkette or ROW park.
Location Analysis

The **Quantity** of parkland and the **quality/range of amenities** is unevenly distributed.

Population Density

A lot of people live in areas with access to limited park acreage and amenities.
Parks Analysis

• There is a need for more park acreage in North Redondo (especially around Western Artesia Boulevard)

• There is a need for amenity improvements to the active ROW park.

• Second priority should be given to southwest Redondo Beach, which is also in need of additional park acreage, but is closer to more parks and amenities and has a smaller population concentration than North Redondo.

Traveling to Parks & Recreational Facilities

Priorities of Draft Element

• Consistent with Circulation Element

• Prioritize, improve and enhance non-vehicular access routes to parks
  • Convenience
  • Safety
  • Appropriate amenities (shade, benches, etc….)

• Connect non-vehicular routes to the regional network

• Encourage mass transit service to parks and recreational facilities
High-Quality Facilities

High Quality Facilities in Redondo Beach:
- Provide amenities that meet the community’s current/future needs and can be adapted to reflect:
  - Demographic changes
  - Changes in technology
  - Climate change
- Highly utilized
- Universally Accessible
- Well-maintained & safe

Providing High-Quality Facilities
Priorities of Draft Element

- Meet community needs by providing facilities the community uses
  - Adaptive / responsive facilities (regular use/needs assessment)
  - Maximize greenspace & usable public amenities
- Provide opportunities for all residents and visitors
  - Upgrade existing facilities to include principles of universal access (including ADA)
  - Require all new and retrofitted facilities comply with ADA
- Maintain facilities to ensure safety & use
  - Regular maintenance & inspections
  - Sustainable landscaping that requires less up-keep
  - Preserve & enhance unique resources to ensure future enjoyment
    - Scenic / visual landmarks
    - Cultural / historical resources
    - Natural resources (covered more in-depth in the Conservation section of the Element)
Open Space & Recreation

Programs & Events

Priorities of Draft Element

• Meet community needs
  • Adaptive / responsive programs & events (regular use/needs assessment)
• Provide opportunities for all residents and visitors
  • Gather input from special needs communities
  • Scholarships
• Promote preservation of unique resources through programming
  • Provide programs and coordinate with other agencies to provide programs that integrate education, preservation and/or enhancement of the City’s unique resources
Menu of options to fund Open Space & Recreation priorities, including:

- Continuation of the Open Space Acquisition Fund
- Development Fees
- Affordable and self-sustaining user fees
- Private Funding
- Consider Establishing a Parks Foundation
- Grants
Part 2

Conservation

Overview

This section of the Element provides guidance for the long-term preservation and enhancement of the City’s natural resources.
Conservation Considerations

Redondo Beach’s natural resources:

- Define many aspects of the City’s cultural identity and vision
- Are integral to the City’s economic vitality
- Play an important role in the regional ecosystem
- Should be preserved, enhanced, and balanced with the functional and recreational needs of the community

Related Elements / Documents

Conservation is addressed in other parts of the General Plan:

- Utilities Element
- Safety Element

Many Other Plans, Programs, and Measures also regulate and/or implement conservation issues:

- Local Coastal Program
- Measure C
- Harbor / Civic Center Specific Plan
- Local Hazard Mitigation Plan
- Water Quality Task Force Recommendations Report
- A variety of regional plans
Coastal Resources

Many of the natural coastal resources (beaches, bluffs, and some waters) in Redondo Beach fall outside of the City’s Jurisdiction.

But the City is committed to preserving these resources, through:

• Coordination with other agencies and organizations
• Targeted efforts to minimize the City’s impact on coastal resources
Coordinating with Other Agencies

There are many groups working on coastal conservation in the region.

**Agencies**
- South Bay Cities Council of Governments
- Los Angeles County Department of Beaches and Harbors
- California Environmental Protection Agency (National Estuary Program) / Santa Monica Bay Restoration Commission
- California Coastal Conservancy
- California Coastal Commission
- California Conservation Corps
- California Department of Fish and Wildlife
- California Department of Parks and Recreation
- California Departments of Transportation
- U.S. Army Corps of Engineers
- National Oceanic and Atmospheric Administration
- National Park Service

**Educational Institutions**
- University of Southern California

**Non-Profit Organizations**
- Santa Monica Bay Restoration Commission (The Bay Foundation)
- Heal the Bay
- Urban Wildlands Group
- South Bay Parkland Conservancy

King Harbor

Priorities of Draft Element

- Preserve King Harbor as a recreational and natural resource
- Improve harbor water quality and oxygen levels through:
  - Aeration
  - Water monitoring
  - Limiting stormwater discharge
**Beach & Bluff Priorities of Draft Element**

- Coordinate with and support the County and other agencies to prevent erosion & replenish beaches
- Participate in regional planning efforts to address issues like sea level rise
- Limit trampling risks
- Educate public about erosion issues
- Minimize the amount of Redondo Beach stormwater that reaches beaches and bluffs
  - Best Management Practices in Landscaping, increasing permeable surfaces, maintaining storm drain systems

**Coastal Resources Priorities of Other Elements**

*Related policy priorities from the Utilities Element:*

- Encourage the filtering / purification of stormwater prior to discharge into the Bay if feasible
- Encourage stormwater capture when feasible
- Educate public about: Proper disposal of materials in storm drains
Many issues related to water resources are addressed in the Goals and Policies of the Utilities Element.

The City is committed to preserving these resources, by:

- Reducing water consumption in the City
- Reducing the stormwater runoff from the City that is emptied into the Bay
- Improving groundwater supply
- Public Education
Water Resources
Priorities of Draft Element

• Water-wise planning
  • Commit to choosing the most water efficient options that still fulfill project requirements for all City projects
  • Encourage private developers and other agencies to do the same

• Increase permeable surfaces to reduce runoff and improve groundwater infiltration

• Educate the community about:
  • Water supply concerns (if any)
  • Impact of stormwater runoff on natural resources
  • Strategies to reduce water consumption and stormwater runoff
  • Water conservation programs available through partner agencies and utility companies

Water Resources
Priorities of Other Elements

Related policy priorities from the Utilities Element

• Require water-efficient landscaping in City projects
  • State Model Water Efficient Landscaping Ordinance (MWELO)
  • Encourage use of recycled water
  • Grey water systems
    • Require grey water systems be installed in projects of sufficient scale (if feasible)
    • Encourage public to install grey water systems
  • Encourage stormwater capture when feasible (for re-use)
  • Require new development be served by adequate water supply
  • Coordinate with utility companies to ensure efficiency of water distribution facilities
  • Monitor water quality
The coastal bluffs, parks, marine habitats, and certain urban areas support a variety of plants and animals common to the urban landscape as well as several marine species.

Four important habitat areas were identified in or adjacent to the City:

- **Critical Habitats**
  - The Coastal Bluffs
  - Areas Adjacent to Hermosa Beach beaches

- **Areas of Habitat Rehabilitation**
  - Hopkins Wilderness Park
  - AES site (future wetlands)
Urban Forest

Redondo Beach is home to a robust and growing urban forest, comprised of all the trees that grow within the City.

The City is committed to maintain, expand, and coordinate the future growth of the urban forest in a water-wise and environmentally conscientious manner, including:

• Best management practices in Landscaping
• Maintaining a list of approved street trees to prevent the installation of invasive and water intensive species
• Urban greening

Biological Resources

Priorities of Draft Element

• Protect Critical Habitats
• Reintroduce native species and create habitat areas in Areas of Habitat Restoration
• Expand the City’s urban forest
• Raise public awareness about what residents can do to enhance biological resources in the City
Mineral & Oil Resources

**Minerals:**
- The City was highly developed before the likely presence of construction aggregate was identified by the state, precluding future possibilities of extraction

**Oil:**
- There are no active wells in the City
- 3 uncapped wells remain
- No new oil extraction is anticipated
- Management / decommissioning of remaining wells will be regulated by the State (DOGGR)
Implementation

Resource for City Staff and Officials to plan, budget, and implement Goals and Policies

GOAL OS-2 HIGH-QUALITY OPEN SPACES AND RECREATIONAL FACILITIES

Parks, public spaces, and recreational facilities that are highly utilized by residents and visitors of all ages, abilities, and incomes, and are well-maintained, safe, and meet the long- and short-term needs of the Redondo Beach Community.

Policy OS-2.2 Universal Access. Ensure parks, public spaces, and recreation areas are accessible to people of all ages, abilities, and incomes.

Implementation Action: Develop a Parks & Recreation Master Plan to:

- Assess current and future recreational needs (including universal access)
- Evaluate feasible options
- Develop a strategic action plan
- Budget for long-term or phased-in development and improvements
Large Group Discussion

Questions

• Does the document reflect the conversations, issues identified, and recommendations generated by the GPAC?
• Do we include the Blue Zones Principles?
• Should we prioritize Non-vehicular access?
• Are there any other Big Ideas that should be included in the document?
• Other feedback / comments
Proposed Revisions

Open Space & Recreation
• -

Proposed Revisions

Conservation
• -
Announcements and Updates

• RHNA
  • Draft RHNA allocations have been released
  • Final RHNA allocations expected in Fall 2020
  • The City has applied for grant funding for the Housing Element and objective design guidelines

• SB 330
  • Staff will analyze Land Use Plan for compliance with SB 330 when work on the Housing Element begins.

Public Comment
Session 2
### Next Steps

1. **Winter/Spring 2020**
   - Community Meeting 2: Presentation of Artesia and Aviation Corridor Area Plan Recommendations
   - Park & Recreation Commission Meeting – To Review General Plan Goals & Policies - Parks, Recreation, and Open Space (City Staff to facilitate)
   - Evaluate potential impacts of DRAFT RHNA allocation and SB 330 on Land Use Plan

2. **Park & Recreation Commission Meeting**
   - Review General Plan Goals & Policies - Parks, Recreation, and Open Space (City Staff to facilitate)
   - Evaluate potential impacts of DRAFT RHNA allocation and SB 330 on Land Use Plan

3. **Planning Commission/City Council:**
   - Review and adopt Artesia and Aviation Corridors Area Plan
   - Potential revisit of GPAC Land Use Plan recommendations (dependent on DRAFT RHNA allocation and SB 330) - requires City Council authorization

4. **Community Meeting 3:**
   - Presentation of Land Use Plan - requires City Council authorization
   - Review Draft Land Use Plan approve for study in environmental documents (initiate technical studies)

5. **EIR Scoping Meeting**

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### Tentative Schedule

<table>
<thead>
<tr>
<th>Event</th>
<th>Details</th>
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</thead>
<tbody>
<tr>
<td><strong>Community Meeting 2:</strong></td>
<td>Presentation of Artesia and Aviation Corridor Area Plan Recommendations</td>
</tr>
<tr>
<td></td>
<td>DRAFT RHNA allocation released (Anticipated January / February)</td>
</tr>
<tr>
<td><strong>Park &amp; Recreation Commission Meeting</strong></td>
<td>To Review General Plan Goals &amp; Policies - Parks, Recreation, and Open Space (City Staff to facilitate)</td>
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<td></td>
</tr>
</tbody>
</table>

*Several of these items are expected to progress concurrently during this time.

**Critical Path Item:** this tentative schedule will be refined after the impacts of RHNA & SB 330 are evaluated.
## Tentative Schedule (cont’d)

<table>
<thead>
<tr>
<th>Event Type</th>
<th>Date</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>GPAC 22:</td>
<td>Spring/Summer 2020</td>
<td>General Plan Goals &amp; Policies – Land Use</td>
</tr>
<tr>
<td>GPAC 23:</td>
<td></td>
<td>General Plan Goals &amp; Policies – Any carry over items</td>
</tr>
<tr>
<td>GPAC Review Draft General Plan Document</td>
<td></td>
<td>Land Use; Noise; Safety; Parks, Recreation &amp; Open Space - requires City Council authorization</td>
</tr>
<tr>
<td>Community Meeting 4:</td>
<td></td>
<td>Presentation of Land Use Plan, Updated Element Goals &amp; Policies, and EIR (Open House)</td>
</tr>
<tr>
<td>Planning Commission and City Council:</td>
<td></td>
<td>Adoption Hearings</td>
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<td></td>
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<td>Citywide Vote and Coastal Commission Review</td>
</tr>
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## Next Meeting (Tentative)

**To Be Determined (Spring 2020)**

**6:30 P.M.**

**Redondo Beach Public Library**

Second Floor Meeting Room  
303 N. Pacific Coast Highway  
Redondo Beach, CA 90277

Please visit the project website: [www.redondo.org/PLANredondo](http://www.redondo.org/PLANredondo)